

Request to Inspect or Receive Copies of Executive Branch Personnel Public Financial Disclosure Reports or Other Covered Records.

OGE Form 201 (April 2020)

I. Application		Agency Use Only	
1. Applicant's name and address (please print): Defense of Freedom Institute for Policy Studies, Inc., attn: Paul Moore, 1455 Pennsylvania Ave. NW, Suite 400, Washington DC 2004		Received date: <u>10/4/2022</u>	Filled date: <u>10/6/2022</u>
1a. Office telephone number: (617) <u>901-8343</u> ext. _____		2. Occupation: Senior Counsel	
3. If application is for or on behalf of any other person or organization, give the other's name:		3a. Address of the other person or organization:	

4. Type of applicant:
 news media private citizen public interest group law firm other private organization government

5. Copy of the most recent (or other, specify which and whether to include OGE Form 278-Ts) Public Financial Disclosure Report Form OGE Form 278/SF 278 requested for the following named individual(s):

a. Toby Merrill, Deputy General Counsel, U.S. Dept. of Ed.	d.
b. Please also include any 278-Ts for Toby Merrill (a)	e.
c.	f.

Certain other types of records ("covered records") can also be requested using this form (see Part III below); if you are requesting another covered record, check this box and specify which type of record(s): _____

6. Indicate how you wish to receive this request:
 Pick up at OGE By mail (at the address listed above)

I am aware that this request for access to a public financial disclosure report is an official Government form (OGE Form 201). In completing this OGE Form 201, any intentionally false or misleading statement, certification, or response provided in this form is a violation of law punishable by a fine or imprisonment, or both, under 18 U.S.C. § 1001. Pursuant to section 105(c) of the Ethics in Government Act of 1978 and 5 C.F.R. § 2634.603(f) of the implementing OGE regulation, it is unlawful for any person to obtain or use a report:

- (1) for any unlawful purpose;
- (2) for any commercial purpose, other than by news and communications media for dissemination to the general public;
- (3) for determining or establishing the credit rating of any individual; or
- (4) for use, directly or indirectly, in the solicitation of money for any political, charitable, or other purpose.

The U.S. Attorney General may bring a civil action against any person who obtains or uses a report for any such prohibited purpose as set forth above. The court may assess against such a person a penalty in any amount not to exceed \$20,489. Such remedy shall be in addition to any other remedy available under statutory or common law.

7. Applicant's signature: PA R. W. Date: Oct. 4, 2022

II. Notice of Action

Copies of the report(s) or other covered record(s) you requested are enclosed.

Picked up by (signature): _____ Date: _____

Your request does not comply with the requirements of the statute. Please complete Part I of this form and return so we may comply with your request.

Fees. If applicable, amount: _____ (when fees are required, make out a check payable to the U.S. Treasury and send it to the executive branch agency processing this request form).

(form continued on reverse side)

EMAIL COVER SHEET

October 4, 2022

RECIPIENT: **U.S. Department of Education**
Attn: Marcella Goodridge
Assistant General Counsel & Designated
Agency Ethics Official
400 Maryland Ave., SW
Washington, D.C. 20202

EMAIL ADDRESS OF RECIPIENT:
OGC.Ethics@ed.gov

SENDER: **Defense of Freedom Institute for Policy Studies, Inc.**
Paul Moore, Senior Counsel
1455 Pennsylvania Avenue, NW, Suite 400
Washington, D.C. 20004
paul.moore@dfipolicy.org
(617) 901-8343 (mobile)

RE: Request to Receive Copies of Executive Branch Personnel
Public Financial Disclosure Reports or Other Covered Records
OGE Form 201 (attached)

Regarding the following personnel:

U.S. Dept. of Education
Office of the General Counsel

Deputy General Counsel Toby Merrill

MESSAGE: Dear Assistant General Counsel for Ethics Goodridge:

Attached please find the Defense of Freedom Institute for Policy Studies, Inc.'s, request for a copy(ies) of the most recent Public Financial Disclosure Report Form OGE Form 278/SF 278 and any OGE Form 278-Ts for Deputy General Counsel Toby Merrill (U.S. Department of Education, Office of the General Counsel)

DFI is a 501(c)(3) nonprofit, nonpartisan organization recognized by federal agencies as a representative of the news media, pursuant to 5 U.S.C. § 552(a)(4)(A)(iii), which obtains and makes available records likely to contribute significantly to the public's understanding of the operations or activities of the government and because disclosure is not primarily in the commercial interests of DFI, pursuant to 5 U.S.C. § 552(a)(4)(A)(iii).

Please contact me at paul.moore@dfipolicy.org or at (617) 901-8343 if there is any transmission difficulty or if you need further information.

Executive Branch Personnel Public Financial Disclosure Report (OGE Form 278e)

Filer's Information

MERRILL, TOBY

Deputy General Counsel for Postsecondary, Department of Education

Report Year: 2022

Other Federal Government Positions Held During the Preceding 12 Months:

None

Electronic Signature - I certify that the statements I have made in this form are true, complete and correct to the best of my knowledge.

/s/ MERRILL, TOBY [electronically signed on 05/15/2022 by MERRILL, TOBY in Integrity.gov]

Agency Ethics Official's Opinion - On the basis of information contained in this report, I conclude that the filer is in compliance with applicable laws and regulations (subject to any comments below).

/s/ SPENCER, KRISTINA, Certifying Official [electronically signed on 05/25/2022 by SPENCER, KRISTINA in Integrity.gov]

Other review conducted by

/s/ DAVIS, LATONYA D, Ethics Official [electronically signed on 05/18/2022 by DAVIS, LATONYA D in Integrity.gov]

U.S. Office of Government Ethics Certification

Data Revised 05/25/2022

1. Filer's Positions Held Outside United States Government

#	ORGANIZATION NAME	CITY, STATE	ORGANIZATION TYPE	POSITION HELD	FROM	TO
1	Harvard Law School	Cambridge, Massachusetts	University/College	Director of the Project on Predatory Student Lending	10/2012	7/2021
2	Harvard Law School	Cambridge, Massachusetts	University/College	Lecturer on Law	4/2015	7/2021
3	Harvard Law School	Cambridge, Massachusetts	University/College	Senior Clinical Instructor	8/2020	7/2021
4	Harvard Law School	Cambridge, Massachusetts	University/College	Clinical Instructor	4/2015	7/2021

2. Filer's Employment Assets & Income and Retirement Accounts

#	DESCRIPTION	EIF	VALUE	INCOME TYPE	INCOME AMOUNT
1	Harvard Law School	N/A		salary and bonus	\$61,878
2	Roth IRA #1:	No			
2.1	Dodge & Cox Stock Fund (DODGX)	Yes	\$50,001 - \$100,000		None (or less than \$201)
2.2	Dodge & Cox International Stock Fund (DODFX)	Yes	\$15,001 - \$50,000		None (or less than \$201)
3	Harvard Tax Deferred Annuity, 403(b) plan:	No			
3.1	Vanguard Institutional Target Retirement 2050 Fund Institutional Class Shares (VTRLX)	Yes	\$100,001 - \$250,000		None (or less than \$201)

#	DESCRIPTION	EIF	VALUE	INCOME TYPE	INCOME AMOUNT
4	Harvard Defined Contribution Retirement Plan, 401(a) plan:	No			
4.1	Vanguard Institutional Target Retirement 2050 Fund Institutional Class Shares (VTRLX)	Yes	\$15,001 - \$50,000		None (or less than \$201)

3. Filer's Employment Agreements and Arrangements

#	EMPLOYER OR PARTY	CITY, STATE	STATUS AND TERMS	DATE
1	Harvard University	Cambridge, Massachusetts	I will continue to participate in this defined contribution plan. The plan sponsor will not make further contributions after my separation.	6/2015
2	Harvard University	Cambridge, Massachusetts	I will continue to participate in this defined contribution plan. The plan sponsor will not make further contributions after my separation.	6/2015

4. Filer's Sources of Compensation Exceeding \$5,000 in a Year

(N/A) - Not required for this type of report

5. Spouse's Employment Assets & Income and Retirement Accounts

#	DESCRIPTION	EIF	VALUE	INCOME TYPE	INCOME AMOUNT
1	Massachusetts Attorney General's Office	N/A	\$50,001 - \$100,000	salary and bonus	\$76,069
2	Roth IRA #2	No			

#	DESCRIPTION	EIF	VALUE	INCOME TYPE	INCOME AMOUNT
2.1	U.S. brokerage money market account (cash)	N/A	\$50,001 - \$100,000		None (or less than \$201)
3	Commonwealth of Massachusetts, defined benefit plan	N/A	\$50,001 - \$100,000		None (or less than \$201)
4	Legal Services NYC, 403(b) plan:	No			
4.1	Prudential Guaranteed Income Fund	Yes	\$1,001 - \$15,000		None (or less than \$201)
5	Harvard Defined Contribution Retirement Plan, 401(a) plan:	No			
5.1	Vanguard Institutional Target Retirement 2040 Fund Institutional Class Shares (VIRSX)	Yes	\$15,001 - \$50,000		None (or less than \$201)
6	Harvard Tax Deferred Annuity, 403(b) plan:	No			
6.1	Vanguard Institutional Target Retirement Income Fund Institutional Class Shares (VITRX)	Yes	\$15,001 - \$50,000		None (or less than \$201)

6. Other Assets and Income

#	DESCRIPTION	EIF	VALUE	INCOME TYPE	INCOME AMOUNT
1	Dodge & Cox Stock Fund (DODGX)	Yes	\$100,001 - \$250,000		\$5,001 - \$15,000
2	Dodge & Cox International Stock Fund (DODFX)	Yes	\$50,001 - \$100,000		\$1,001 - \$2,500
3	Dodge & Cox Income Fund (DODIX)	Yes	\$50,001 - \$100,000		\$2,501 - \$5,000
4	U.S. bank #1 (cash)	N/A	\$15,001 - \$50,000		None (or less than \$201)

#	DESCRIPTION	EIF	VALUE	INCOME TYPE	INCOME AMOUNT
5	U.S. bank #3 (cash)	N/A	\$50,001 - \$100,000		None (or less than \$201)
6	Residential real estate, Edgartown, MA	N/A	\$5,000,001 - \$25,000,000	Rent or Royalties	\$100,001 - \$1,000,000
7	MA U.FUND College Investing Plan	No			
7.1	U.Fund Portfolio 2036 (Fidelity Index)	Yes	\$1,001 - \$15,000		None (or less than \$201)
8	Exxon Mobil Corp. (XOM)	N/A	\$15,001 - \$50,000		\$1,001 - \$2,500
9	U.S. bank #2 (cash)	N/A	\$15,001 - \$50,000		None (or less than \$201)
10	Estate of a family member (value not readily ascertainable)	N/A			None (or less than \$201)

7. Transactions

None

8. Liabilities

None

9. Gifts and Travel Reimbursements

None

Endnotes

Summary of Contents

1. Filer's Positions Held Outside United States Government

Part 1 discloses positions that the filer held at any time during the reporting period (excluding positions with the United States Government). Positions are reportable even if the filer did not receive compensation.

This section does not include the following: (1) positions with religious, social, fraternal, or political organizations; (2) positions solely of an honorary nature; (3) positions held as part of the filer's official duties with the United States Government; (4) mere membership in an organization; and (5) passive investment interests as a limited partner or non-managing member of a limited liability company.

2. Filer's Employment Assets & Income and Retirement Accounts

Part 2 discloses the following:

- Sources of earned and other non-investment income of the filer totaling more than \$200 during the reporting period (e.g., salary, fees, partnership share, honoraria, scholarships, and prizes)
- Assets related to the filer's business, employment, or other income-generating activities (1) that ended the reporting period with a value greater than \$1,000 or (2) from which more than \$200 in income was received during the reporting period (e.g., equity in business or partnership, stock options, retirement plans/accounts and their underlying holdings as appropriate, deferred compensation, and intellectual property, such as book deals and patents)

This section does not include assets or income from United States Government employment or assets that were acquired separately from the filer's business, employment, or other income-generating activities (e.g., assets purchased through a brokerage account). Note: The type of income is not required if the amount of income is \$0 - \$200 or if the asset qualifies as an excepted investment fund (EIF).

3. Filer's Employment Agreements and Arrangements

Part 3 discloses agreements or arrangements that the filer had during the reporting period with an employer or former employer (except the United States Government), such as the following:

- Future employment
- Leave of absence
- Continuing payments from an employer, including severance and payments not yet received for previous work (excluding ordinary salary from a current employer)
- Continuing participation in an employee welfare, retirement, or other benefit plan, such as pensions or a deferred compensation plan
- Retention or disposition of employer-awarded equity, sharing in profits or carried interests (e.g., vested and unvested stock options, restricted stock, future share of a company's profits, etc.)

4. Filer's Sources of Compensation Exceeding \$5,000 in a Year

Part 4 discloses sources (except the United States Government) that paid more than \$5,000 in a calendar year for the filer's services during any year of the reporting period.

The filer discloses payments both from employers and from any clients to whom the filer personally provided services. The filer discloses a source even if the source made its payment to the filer's employer and not to the filer. The filer does not disclose a client's payment to the filer's employer if the filer did not provide the services for which the client is paying.

5. Spouse's Employment Assets & Income and Retirement Accounts

Part 5 discloses the following:

- Sources of earned income (excluding honoraria) for the filer's spouse totaling more than \$1,000 during the reporting period (e.g., salary, consulting fees, and partnership share)
- Sources of honoraria for the filer's spouse greater than \$200 during the reporting period
- Assets related to the filer's spouse's employment, business activities, other income-generating activities (1) that ended the reporting period with a value greater than \$1,000 or (2) from which more than \$200 in income was received during the reporting period (e.g., equity in business or partnership, stock options, retirement plans/accounts and their underlying holdings as appropriate, deferred compensation, and intellectual property, such as book deals and patents)

This section does not include assets or income from United States Government employment or assets that were acquired separately from the filer's spouse's business, employment, or other income-generating activities (e.g., assets purchased through a brokerage account). Note: The type of income is not required if the amount of income is \$0 - \$200 or if the asset qualifies as an excepted investment fund (EIF). Amounts of income are not required for a spouse's earned income (excluding honoraria).

6. Other Assets and Income

Part 6 discloses each asset, not already reported, (1) that ended the reporting period with a value greater than \$1,000 or (2) from which more than \$200 in investment income was received during the reporting period. For purposes of the value and income thresholds, the filer aggregates the filer's interests with those of the filer's spouse and dependent children.

This section does not include the following types of assets: (1) a personal residence (unless it was rented out during the reporting period); (2) income or retirement benefits associated with United States Government employment (e.g., Thrift Savings Plan); and (3) cash accounts (e.g., checking, savings, money market accounts) at a single financial institution with a value of \$5,000 or less (unless more than \$200 in income was received). Additional exceptions apply. Note: The type of income is not required if the amount of income is \$0 - \$200 or if the asset qualifies as an excepted investment fund (EIF).

7. Transactions

Part 7 discloses purchases, sales, or exchanges of real property or securities in excess of \$1,000 made on behalf of the filer, the filer's spouse or dependent child during the reporting period.

This section does not include transactions that concern the following: (1) a personal residence, unless rented out; (2) cash accounts (e.g., checking, savings, CDs, money market accounts) and money market mutual funds; (3) Treasury bills, bonds, and notes; and (4) holdings within a federal Thrift Savings Plan account. Additional exceptions apply.

8. Liabilities

Part 8 discloses liabilities over \$10,000 that the filer, the filer's spouse or dependent child owed at any time during the reporting period.

This section does not include the following types of liabilities: (1) mortgages on a personal residence, unless rented out (limitations apply for PAS filers); (2) loans secured by a personal motor vehicle, household furniture, or appliances, unless the loan exceeds the item's purchase price; and (3) revolving charge accounts, such as credit card balances, if the outstanding liability did not exceed \$10,000 at the end of the reporting period. Additional exceptions apply.

9. Gifts and Travel Reimbursements

This section discloses:

- Gifts totaling more than \$415 that the filer, the filer's spouse, and dependent children received from any one source during the reporting period.
- Travel reimbursements totaling more than \$415 that the filer, the filer's spouse, and dependent children received from any one source during the reporting period.

For purposes of this section, the filer need not aggregate any gift or travel reimbursement with a value of \$166 or less. Regardless of the value, this section does not include the following items: (1) anything received from relatives; (2) anything received from the United States Government or from the District of Columbia, state, or local governments; (3) bequests and other forms of inheritance; (4) gifts and travel reimbursements given to the filer's agency in connection with the filer's official travel; (5) gifts of hospitality (food, lodging, entertainment) at the donor's residence or personal premises; and (6) anything received by the filer's spouse or dependent children totally independent of their relationship to the filer. Additional exceptions apply.

Privacy Act Statement

Title I of the Ethics in Government Act of 1978, as amended (the Act), 5 U.S.C. app. § 101 et seq., as amended by the Stop Trading on Congressional Knowledge Act of 2012 (Pub. L. 112-105) (STOCK Act), and 5 C.F.R. Part 2634 of the U. S. Office of Government Ethics regulations require the reporting of this information. Failure to provide the requested information may result in separation, disciplinary action, or civil action. The primary use of the information on this report is for review by Government officials to determine compliance with applicable Federal laws and regulations. This report may also be disclosed upon request to any requesting person in accordance with sections 105 and 402(b)(1) of the Act or as otherwise authorized by law. You may inspect applications for public access of your own form upon request. Additional disclosures of the information on this report may be made: (1) to any requesting person, subject to the limitation contained in section 208(d)(1) of title 18, any determination granting an exemption pursuant to sections 208(b)(1) and 208(b)(3) of title 18; (2) to a Federal, State, or local law enforcement agency if the disclosing agency becomes aware of violations or potential violations of law or regulation; (3) to a source when necessary to obtain information relevant to a conflict of interest investigation or determination; (4) to the National Archives and Records Administration or the General Services Administration in records management inspections; (5) to the Office of Management and Budget during legislative coordination on private relief legislation; (6) when the disclosing agency determines that the records are arguably relevant to a proceeding before a court, grand jury, or administrative or adjudicative body, or in a proceeding before an administrative or adjudicative body when the adjudicator determines the records to be relevant to the proceeding; (7) to reviewing officials in a new office, department or agency when an employee transfers or is detailed from one covered position to another, a public financial disclosure report and any accompanying documents, including statements notifying an employee's supervising ethics office of the commencement of negotiations for future employment or compensation or of an agreement for future employment or compensation; (8) to a Member of Congress or a congressional office in response to an inquiry made on behalf of and at the request of an individual who is the subject of the record; (9) to contractors and other non-Government employees working on a contract, service or assignment for the Federal Government when necessary to accomplish a function related to this system of records; (10) on the OGE Website and to any person, department or agency, any written ethics agreement, including certifications of ethics agreement compliance, filed with OGE by an individual nominated by the President to a position requiring Senate confirmation; (11) on the OGE Website and to any person, department or agency, any certificate of divestiture issued by OGE; (12) on the OGE Website and to any person, department or agency, any waiver of the restrictions contained in Executive Order 13770 or any superseding executive order; (13) to appropriate agencies, entities and persons when there has been a suspected or confirmed breach of the system of records, the agency maintaining the records has determined that there is a risk of harm to individuals, the agency, the Federal Government, or national security, and the disclosure is reasonably necessary to assist in connection with the agency's efforts to respond to the suspected or confirmed breach or to prevent, minimize, or remedy such harm; and (14) to another Federal agency or Federal entity, when the agency maintaining the record determines that information from this system of records is reasonably necessary to assist the recipient agency or entity in responding to a suspected or confirmed breach or in preventing, minimizing, or remedying the risk of harm to individuals, the recipient agency or entity, the Federal Government, or national security. See also the OGE/GOVT-1 executive branch-wide Privacy Act system of records.

Public Burden Information

This collection of information is estimated to take an average of ten hours per response, including time for reviewing the instructions, gathering the data needed, and completing the form. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Program Counsel, U.S. Office of Government Ethics (OGE), Suite 500, 1201 New York Avenue, N.W., Washington, DC 20005-3917.

Pursuant to the Paperwork Reduction Act, as amended, an agency may not conduct or sponsor, and no person is required to respond to, a collection of information unless it displays a currently valid OMB control number (that number, 3209-0001, is displayed here and at the top of the first page of this OGE Form 278e).
